28 October 1947

NSC Declassification/Release Instructions on File

MEMORANDUM FOR THE CHIEF, ICAPS

SUBJECT: Attached NSC Draft Directives and Possible Amendments

Thereto.

REFERENCE: Your memorandum of 23 October 1947.

1. Lack of Authority for Collection

(a) The provisions of Paragraph d (3), Section 102 of the National Security Act of 1947 allow the Director of Central Intelligence to correlate, evaluate, and disseminate intelligence relating to the National Security, but omit any reference authorizing CIA to collect such intelligence directly. The latter function is presumably covered in Paragraph d (2) - allowing the Director of Central Intelligence to make recommendations to the NSC regarding coordination (coordination of collection is covered in IAC 3, which allows CIA overseas collection functions with regard to economic and scientific information only).

- Paragraph d (5) allowing the Director of Central Intelligence to perform such additional services as the NSC determines can be more efficiently accomplished centrally (authorizing such exclusive and centralized collection activities as FRIB and OSO).
- (b) The duties and responsibilities of the Director of Central Intelligence are further outlined in IAC No. 1, which is the basic paper to which implementing supplements will refer. The function of collection is also omitted from this paper except insofar as it is understood in Paragraph 3, "the Director of Central Intelligence shall cause to be centralized or relocated such intelligence functions, including research and analysis, as may ... be more efficiently performed thereby."
- (c) In view of the responsibility of the Director of Central Intelligence for the direct and active collection of certain types of intelligence information, as well as for the exploitation of certain intelligence sources, (in addition to or in place of collection now performed by the services), a paragraph should be added to IAC No. 1 to ensure authority for the collection activities of OCD and OO. Otherwise, paragraph 3 should be rewritten to include specific reference to collection somewhat as follows:

"The Director of Central Intelligence shall cause to be centralized, allocated, or relocated, such intelligence functions, including collection, research and analysis, as may, ... etc." The function of dissemination is adequately covered in Paragraph 6 of IAC 1 as presently written.

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(d) The changes indicated above will give sufficient basis for Implementing Supplements IAC I/5 and I/6, concerning Documents Branch allocation functions and Contact Branch collection functions respectively.

2. Foreign Document Exploitation

In order to clarify the responsibility of CIA in regard to the exploitation of foreign documents, and to prevent this agency from being charged with document exploitation for non-intelligence purposes, it is suggested that paragraphs 1 and 2 of IAC I/5 be reworded as follows:

- "l. Exploit or allocate the exploitation of all captured documents for intelligence information related to the national security.
- 2. Exploit or allocate the exploitation of other foreign documents, including periodicals and the press, for intelligence information related to the national security."

3. Domestic.Exploitation

Certain minor changes in the text of IAC I/6 have been recommended informally by representatives of the intelligence agencies. These changes have been unofficially approved by ICAPS, and are indicated on the attached draft of subject paper.

4. Change in IAC 3.

(a) The title of IAC 3 should read "Coordination of Overseas Collection Activities," unless the provisions of this paper are intended to apply to both domestic and foreign collection activities of CIA and the IAC agencies.

5. Change in Implementing Supplements

All Implementing Supplements to IAC 1 at present refer to "... the authority of paragraph 4...". In view of the fact that paragraph 3 is concerned with centralization under the Director of Central Intelligence, and paragraph 4 refers to the IAC departments and an interchange of intelligence materials, it seems obvious that the supplements should refer to paragraph 3 for authority.

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Deputy Assistant Director Office of Operations

Attachment: IAC I/6 (final draft)